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**Education**

BS	Economics	1980, College of Charleston
MPA		1983, University of South Carolina
PhD	Political Science	1992, Wayne State University Concentration in Public Finance

**Academic Experience**

- Professor and Levin Chair for Public Service, Levin College of Urban Affairs, Cleveland State University, 2003-2005.
- Associate Professor of Political Science and Associate Department Head, University of Tennessee, 1999-2003.
- Associate Professor and Director of the Master of Public Administration Program, Clemson University, 1994-1999.
- Assistant Professor and Director, Center for Governmental Research and Public Service, Bowling Green State University, 1991-1994.

**Administrative Appointments – University of Louisville**

Executive Director, Urban Studies Institute, 2013-2019  
Director, Master of Public Administration Program, 2012-2019  
Director, Kentucky State Data Center, 2011-2014

**Teaching and Research Specializations**

State and Local Government Finance  
Nonprofit Financial Management  
Program Evaluation

**Book**

2010. *Performance Budgeting for State and Local Government* (with Bill Rivenbark). M. E. Sharpe, Second Edition. First edition published in 2003; reprinted in Chinese and published by Shanghai University, 2007.

## Journal Articles

2020. A new and reinvigorated research agenda for US local governments (with Ann M. O'Bowman, Dominic Bearfield, Stefanie Chambers, Beverly A. Cigler, Arnold Fleischmann and Timothy Krebs). *State and Local Government Review* 52(3):158-172.

2020. The low end of the gig economy. *Journal of Rural Studies* 75(2):229-236.

2017. Placemaking as an economic development strategy for small and midsize cities (with Matt Ruther, Sarah Ehresman, Bridget Nickerson) *Urban Affairs Review* 53(3):435-462.

2014. Fund balance for budget stabilization: Does the new accounting presentation matter? *Public Budgeting, Accounting, and Financial Management*, 25(4):719-736.

2013. Indicators of financial condition in pre- and post-merger Louisville (with Sarin Adhikari). *Journal of Urban Affairs*, 35(5):553-567.

2009. Budget theory in local government: The process-outcome conundrum (with Bill Rivenbark). *Public Budgeting, Accounting, and Financial Management* 20(4):484-508.

2008. Performance reporting: An emerging imperative with unintended consequences? *State and Local Government Review* 40(1):84-91.

2006. Performance budgeting in municipal government (with Bill Rivenbark), *Public Productivity and Management Review* 30(1):31-42.

2005. Performance measurement vs. city service satisfaction: Intra-city variations in quality? (with David Swindell), *Social Science Quarterly* 86(3): 704-723.

2005. A century of public budgeting reform: The "Key" question, *Administration and Society* 37(1):89-109.

2004. The dilemma of the unsatisfied customer in a market model of public management, *Public Administration Review* 65(1):76-84.

2004. A review of congressional mandating behavior since the Unfunded Mandates Reform Act, *Politics and Policy* 32(2):248-277.

2003. Management innovation in smaller municipal governments (with Bill Rivenbark), *State and Local Government Review* 35(3):196-205.

2003. Citizen satisfaction and administrative performance measures: is there really a link? *Urban Affairs Review* 38(6):855-866.

2003. The long view: Lasting (and fleeting) reforms in public budgeting in the twentieth century. *Public Budgeting, Accounting and Financial Management* 15(2):6-24.

2003. The case for the inexperienced user: Rethinking filter questions in citizen satisfaction surveys (with David Swindell). *The American Journal of Public Administration* 33(1):1-18.

2002. Reconciling the research: Municipal finance officers on the role of performance measurement in the budget process (with Bill Rivenbark). *Public Administration Quarterly* 26(2): 218-233.

2002. Performance monitoring and citizen satisfaction: Correlating administrative outcomes and citizen evaluation of service quality (with David Swindell). *Public Administration Review* 62(5):610-620.

2002. Service quality variation across urban space: First steps toward a model of citizen satisfaction (with David Swindell). *Journal of Urban Affairs* 24(3):271-288.

2002. Why we should take performance measurement on faith (facts being hard to come by and not very important). *Public Productivity and Management Review* 25(4):367-380.

2000. State urban policy: 'New' federalism in Virginia, New Jersey and Florida (with Bruce Ransom). *Policy Studies Review* 17: 62-83.

2000. Linking citizen satisfaction data to performance measures: A preliminary evaluation (with David Swindell). *Public Productivity and Management Review* 24(1):30-52.

2000. Performance measurement: A local government response (with Bill Rivenbark). *Public Budgeting, Accounting and Financial Management* 12(1):74-86.

1998. The Unfunded Mandates Reform Act of 1995: A first year retrospective (with Theresa Gullo). *Public Administration Review* 58(5):379-387.

1997. Institutional solutions to political problems: Another look at the federal and state mandate cost estimation process. *State and Local Government Review* 29(2):90-98.

1997. Modeling local government revenue growth: A case study of the use of development impact fees. *International Journal of Public Administration* 20(8-9):1599-1617.

1997. Putting the politics back into financial administration: An application of case based teaching. *Journal of Public Administration Education* 3(1):29-42.

1996. Debt limits and borrowing patterns in twelve southeastern states (with S. Jane Massey). *Southeastern Political Review* 24(2):339-360.

1994. Mandate reimbursement in the states. *American Review of Public Administration* 24(4):352-373.

1994. Unfunded mandates: The view from the states. *Public Administration Review* 54(4):405-408.

1994. Fiscal noting reconsidered: The experience of the states with mandate cost estimation. *Public Budgeting, Accounting and Financial Management* 6(1):1-27.

### **Selected Professional and Public Interest Publications**

2007. The accountability trap. *National Civic Review* 96(3):46-51.

2004. The perils of property tax cuts. *State Legislatures* 30(9):24-27.

2003. An Unfunded Mandate Reform Act (UMRA) update: Working well for no good reason. *Government Finance Review* 19(1):28-31.

1995. Lessons from the states on unfunded mandates: Where there's a will, there's a way. *National Civic Review*, Spring:133-139.

1993. A new approach to an old problem: State mandates. *Government Finance Review* 9(6):27-29.

### **Professional Service Activities**

- Editorial Board, *Urban Affairs Review*, 2014-present
- Editorial Board, *Public Administration Quarterly*, 2007-present
- Editorial Board, *Public Productivity & Management Review*, 2003-present
- Editorial Board, *Journal of Public Budgeting, Accounting & Financial Management*, 2007-present

### **Professional Organizations**

- American Society for Public Administration
- International City/County Management Association
- Government Finance Officers Association